

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 SS-20 NSC-10 SSO-00 NSCE-00

INRE-00 CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00

RSC-01 PRS-01 SPC-03 TRSE-00 SAJ-01 IO-14 OMB-01 EB-11

DRC-01 ACDA-19 AEC-11 /149 W  
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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2797

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

ALL NATO CAPITALS PRIORITY 3463

AMEMBASSY MOSCOW PRIORITY

USNMR SHAPE PRIORITY

S E C R E T USNATO 5622

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: NOVEMBER 21 COUNCIL MEETING REACHES AGREEMENT  
ON ALLIED FRAMEWORK PROPOSAL

VIENNA FOR USDEL MBFR

REF: STATE 229438

SUMMARY: COUNCIL ACCEPTED CHANGES PROPOSED REFTEL AND REACHED  
AGREEMENT ON TEXT OF ALLIED FRAMEWORK PROPOSAL (FINAL TEXT  
SENT SEPTTEL). TURKISH PERMREP ACCEPTED SECTION 8 WITHOUT  
CHANGE, BUT EXPRESSED "REGRET" OVER THE WAY IN WHICH COUNCIL  
HAD TREATED CONCERNS OF FLANK COUNTRIES. RUMSFELD MADE STATEMENT  
IN REPLY, WHICH TURKISH AND GREEK PERMREPS SAID WOULD BE  
WELL RECEIVED IN THEIR CAPITALS. END SUMMARY.

1. COUNCIL HAD FURTHER PARAGRAPH-BY-PARAGRAPH REVIEW OF  
REVISED FRAMEWORK PROPOSAL (USNATO 5584).

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2. SECTION 3. RUMSFELD ASKED THAT THIRD SENTENCE READ "MIGHT  
BE ESTABLISHED" IN LIEU OF "SHOULD BE ESTABLISHED." HE  
EXPLAINED THAT THE FRG PROPOSAL TO INSERT "SHOULD" WOULD  
MAKE IT A REQUIREMENT OF PHASE I THAT AGREEMENT BE REACHED ON

THE FIGURE OF 700,000 AS THE COMMON CEILING. PARAGRAPH 35 OF THE ALLIED APPROACH PAPER, HOWEVER, CLEARLY STATES THE POSITION THAT THIS FIGURE MAY ONLY BE USED ILLUSTRATIVELY, AND THE U.S. BELIEVES THAT THIS POSITION IS SOUND AT THIS STAGE. KRAPP (FRG) ACCEPTED U.S. SUGGESTION.

3. SECTION 5. ON THE BASIS OF A RECOMMENDATION FROM QUARLES, DUTCH DELEGATION TO MBFR, SPIERENBERG SUGGESTED THAT THE SECOND SENTENCE BE DROPPED, SINCE THE AD HOC GROUP SHOULD NOT BE CONFINED TO ONE ARGUMENT IN PRESENTING RATIONALE FOR THIS POSITION. COUNCIL AGREED AND ADDED A FOOTNOTE LEAVING IT TO THE AD HOC GROUP TO PRESENT ORALLY A RATIONALE FOR THE PARAGRAPH.

4. SECTION 8. ERALP (TURKEY) AGREED TO LEAVE THIS SECTION WHERE IT IS. HE MADE A STATEMENT FOR THE RECORD, HOWEVER, UNDER INSTRUCTIONS, REGISTERING "DISAPPOINTMENT" OVER THE MANNER IN WHICH THE COUNCIL HAD DEALT WITH THE CONCERNS OF THE FLANK COUNTRIES ON MBFR. TURKEY HELD THE VIEW THAT SPECIFIC PROPOSALS FOR THE FLANKS SHOULD BE PRESENTED TO THE OTHER SIDE, AND ANKARA "REGRETTED AND FAILED TO UNDERSTAND" WHY THE ALLIES WOULD AGREE TO PUT FORWARD PROPOSALS FOR CENTRAL EUROPE, WHICH THE WARSAW PACT WOULD PROBABLY FIND UNACCEPTABLE WHILE REFUSING TO PUT FORWARD SIMILAR PROPOSALS FOR THE FLANKS. CHORAFAS (GREECE) AGREED FULLY WITH ERALP'S STATEMENT.

5. LUNS REJOINED THAT THE COUNCIL WAS FULLY AWARE OF FLANK CONCERNS. RUMSFELD AGREED AND SAID HE WAS SURE THAT ALL ALLIES RECOGNIZED THE IMPORTANCE OF SECTION 8 AND THE NEED TO BE CAREFUL THAT SOVIET WITHDRAWALS DO NOT DIMINISH THE SECURITY OF THE FLANKS. SECTION 8 SHOULD NOT BE TAKEN BY ANYONE AS REFLECTING A LACK OF UNDERSTANDING OF FLANK COUNTRY INTERESTS OR AS A REASON FOR DIMINISHING ALLIED VIGILANCE IN MBFR NEGOTIATIONS IN PROTECTING THOSE INTERESTS. ERALP AND CHORAFAS BOTH EXPRESSED GRATITUDE TO RUMSFELD FOR HIS STATEMENT, WHICH THEY SAID WOULD BE WELL RECEIVED IN THEIR CAPITALS.

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6. SECTION 10. RUMSFELD STATED U.S. CONCERN THAT THE FRG ADDITION TO THE LAST SENTENCE OF THIS SECTION WOULD BE INTERPRETED IN TOO RESTRICTIVE A WAY AS TO THE TERMS OF REFERENCE FOR THE SECOND PHASE. IT COULD ENCOURAGE PREMATURE DISCUSSION OF REDUCTIONS IN INDIGENOUS FORCES, IN WHICH THE SOVIETS HAVE ALREADY EXPRESSED GREAT INTEREST. FINALLY, IT WAS IN CONTRAST TO PARAGRAPH 34 OF THE ALLIED APPROACH PAPER WHICH EXPRESSLY STATED THAT THE ALLIANCE SHOULD NOT BECOME INVOLVED IN DISCUSSING DETAILS OF SECOND PHASE REDUCTIONS EARLY IN NEGOTIATIONS OTHER THAN TO SAY THE SECOND PHASE WOULD COMPLETE MOVEMENT TO THE COMMON CEILING. THEREFORE, RUMSFELD SUGGESTED, THIS SENTENCE SHOULD READ, "THE SECOND PHASE OF NEGOTIATIONS SHOULD PROVIDE FOR COMPLETION OF THE MOVEMENT TOWARDS THE AGREED COMMON CEILING." KRAPP ACCEPTED THIS SUGGESTION.

7. SECTION 9. AT END OF DISCUSSION, SPIERENBERG RETURNED TO THE FOOTNOTE TO SUB-PARA B, SECTION 9, WHICH HE HOPED COULD BE REVISED TO REFLECT AGREEMENT BY ALL ALLIES THAT THEIR NEGOTIATORS IN VIENNA SHOULD STATE ORALLY THAT THEY SOUGHT AGREEMENT ON INSPECTION MEASURES. COUNCIL AGREED TO REVISE FOOTNOTE ACCORDINGLY. RUMSFELD

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